



# ANNUAL ACTION PLAN – FY21/22

for HUD Entitlement Programs beginning September 1, 2021

Submitted by the  
Urban Development Department  
Leirion Gaylor Baird, Mayor  
June 4, 2021

Rocio  
[Email address]

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## Executive Summary

### AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

As part of the Five-Year Strategic Plan, Lincoln's Annual Action Plan provides a unified, comprehensive vision for community development for the 2021-22 Fiscal Year (September 1, 2021 through August 31, 2022). The Annual Action Plan specifically addresses the use of funds received from the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and Emergency Solutions Grant (ESG) funds. The Annual Action Plan describes actions that will take place in the next year to accomplish the goals identified in the Five-Year Strategic Plan. This Action Plan represents the fourth year of the five-year strategic planning period.

The goals in the Annual Action Plan are based on the three major statutory goals for HUD's Community Planning and Development Programs: provide decent housing, a suitable living environment, and expanded economic opportunities, all primarily for low- and moderate-income persons.

The lead agency for Lincoln's community development activities is the City's Urban Development Department. Other agencies responsible for administering the programs outlined in the Annual Action Plan include NeighborWorks®Lincoln, the Lincoln Housing Authority, the League of Human Dignity, and the Continuum of Care.

#### 2. Summarize the objectives and outcomes identified in the Plan

*This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.*

Please reference the summary tables in AP-20 and in AP-38

#### 3. Evaluation of past performance

*This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.*

Overall, the City of Lincoln was meeting the goals identified in the current and past Strategic Plans. As often happens with plans, some projects or programs were completed ahead of schedule and others fell behind schedule. Due to the COVID19 pandemic several goals did not meet expectations; however, we

believe this year may represent a normal year.

To better accomplish the overall goals, the City, with HUD's approval, designated a Neighborhood Revitalization Strategy Area or NRSA. Because the needs in the NRSA area are high, that is where strategies to reduce poverty and promote economic integration have been, and continue to be, focused.

The Urban Development Department continues to use GIS tools on an ongoing basis - applied to Census and locally-generated data - to analyze changes at the city and neighborhood levels and to help evaluate and improve performance. In addition, on-going public and agency input reaffirms that the goals identified in the Strategic Plan and projects in the Action Plan continue to address identified needs.

#### **4. Summary of Citizen Participation Process and consultation process**

*Summary from citizen participation section of plan.*

The plan is available at [www.lincoln.ne.gov](http://www.lincoln.ne.gov), keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood associations, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

Public information about CDBG and HOME funded programs is provided by mail, email, newspaper announcement/advertisement, and through the City's Web page. This includes a quarterly newsletter, housing program brochures (in English, Spanish, Vietnamese, and Arabic), housing application forms, open houses, and public hearings. Staff also attends community meetings, events, and festivals to obtain input throughout the year. A wide range of published materials are available on the City's web site. These include: Federally mandated plans, the Resident Participation Guide, guidelines and applications for housing programs, focus area and redevelopment area plans, and neighborhood association support materials.

A public information meeting was held June 8th, 2021 at the Urban Development Department and via Zoom. The draft plan was also posted on the City's web site. Public notice of the meeting was published in the local newspaper, the Lincoln Journal Star, on May 14th 2021 which also announced the beginning of the 30 day comment period beginning May 15th and ending June 14th, 2021. The Mayor's Neighborhood Roundtable serves a broader, more structured role as a forum at which neighborhood organizations present concerns and learn about community resources. The opportunity to provide input into the FY 21 Action Plan was announced at the June 14th, 2021 Roundtable meeting. A public hearing on the Action Plan was held by the Lincoln City Council on June 21, 2021.

#### **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No public comments were received.

**6. Summary of comments or views not accepted and the reasons for not accepting them**

No public comments were received.

**7. Summary**

N/A

## **PR-05 Lead & Responsible Agencies – 91.200(b)**

### **1. Agency/entity responsible for preparing/administering the Consolidated Plan**

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

<b>Agency Role</b>	<b>Name</b>	<b>Department/Agency</b>
CDBG Administrator		The City of Lincoln: Urban Development Department
HOME Administrator		The City of Lincoln: Urban Development Department
ESG Administrator		The City of Lincoln: Urban Development Department

**Table 1 – Responsible Agencies**

### **Narrative (optional)**

N/A

### **Consolidated Plan Public Contact Information**

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## **AP-10 Consultation – 91.100, 91.200(b), 91.215(I)**

### **1. Introduction**

The City of Lincoln has a Resident Participation Plan that details the public involvement process. The Plan is available at [www.lincoln.gov](http://www.lincoln.gov), keyword: urban. Public participation is an ongoing process, not confined to the preparation of the Plans. The public is encouraged to participate by becoming involved with their neighborhood association, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans.

Public information about CDBG and HOME funded programs is provided by mail, email, newspaper announcement/advertisement, the Urban Development newsletter, the Urban Page, and through the City's Web page. This includes the quarterly Urban Page newsletter, housing program brochures (in English, Spanish, Vietnamese, and Arabic), housing application forms, open houses, and public hearings. Staff also attends community meetings, events, and festivals to obtain input throughout the year. A wide range of published materials are available on the City's Web site. These include: federally mandated plans, the Resident Participation Guide, guidelines and applications for housing programs, focus area and redevelopment area plans, and neighborhood association support materials.

A public information meeting was held June 8th, 2021 at the Urban Development Department and via Zoom. The draft plan was also posted on the City's web site. Public notice of the meeting was published in the local newspaper, the Lincoln Journal Star, on May 14th 2021 which also announced the beginning of the 30 day comment period beginning May 15th and ending June 14th, 2021. The Mayor's Neighborhood Roundtable serves a broader, more structured role as a forum at which neighborhood organizations present concerns and learn about community resources. The opportunity to provide input into the FY 20 Action Plan was announced at the June 14th, 2021 Roundtable meeting. A public hearing on the Action Plan was held by the Lincoln City Council on June 21st, 2021.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))**

In the process of developing the FY2018-2022 Consolidated Plan, the City provided opportunities (i.e. surveys, direct access) for representatives of a variety of agencies to gather to discuss issues, problems, and solutions. These opportunities take place at focus group meetings, online, organizational meetings and at public hearings. Focus group meetings often have a general framework, a topic, but can lead wherever the participants want it to go. At these meetings, some coordination occurs, or begins to occur, during the scheduled time and place of the meeting. Often groups of people continue a discussion following the meeting and sometimes plans are made to meet again should that need arise. An emphasis on health being more than health care emerged in the last few years as a potential programmatic checkpoint and continues to be assessed to determine fit for future plans. Involvement in Prosper Lincoln (see below) has provided a link between affordable housing and health.

Urban Development staff participate in Prosper Lincoln, an initiative of the Lincoln Community Foundation. Staff coordinate monthly with leaders in the five target areas: early childhood, innovative workplace, affordable housing, strong neighborhoods and civic investment. Urban Development staff represent the affordable housing focus area. Collaboration between these focus areas enhances coordination between housing and health recognizing that all Prosper Lincoln focus areas are linked by health concerns.

In a more general way, recognition of the need for coordination among agencies and the City is something to which the City stays tuned. From the City's perspective, the development of new programs or recent regulatory requirements that involve sub-grantees, CHDOs and other entities may prompt the need to gather to discuss/coordinate how the new program or policy will work. When Federal or local funds are involved for housing and community development in Lincoln, the City considers the facilitation and coordination a primary responsibility.

Finally, the City of Lincoln in conjunction with the Lincoln Housing Authority updated its Analysis of Impediments as a pre-requirement to complete our 2018-2022 consolidated plan. A result of over 1,100 hours of staff time in conjunction with a balanced public participatory process yielded a nationally recognized outcome and a public body that regularly cites the identified impediments and proposed actions.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

Lincoln's Action Plan reflects goals in key areas across the spectrum of homeless services: prevention, emergency shelter, transitional housing, permanent supportive housing, chronic homelessness, access to mainstream resources, coordinated entry, and data and reporting made available via the Homeless Management Information System (HMIS). These goals are the result of thorough discussion and collaboration with Lincoln's Continuum of Care (CoC), and additional input from human service providers, neighborhood advocates, and other community members. With the exception of Emergency Solutions Grant (ESG) funds, the City of Lincoln does not provide direct funding to homeless service providers. However, the Action Plan provides a framework for continued collaboration between the City of Lincoln and Lincoln's CoC, to continue progress towards meeting homeless goals and objectives.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

Urban Development administers a competitive Request for Proposals (RFP) process to determine ESG funding allocations. A grant review team including CoC members, State, and local funders, and homeless stakeholders scores applications and determines funding allocations. ESG allocations are approved by the CoC Executive Committee.



The ESG Grant process and grantee performance are based on Lincoln's Written Standards for ESG/CoC Service Delivery. These standards define terms and categories of service, expectations for agency coordination across the CoC, HMIS participation, and minimum performance expectations in Street Outreach, Emergency Shelter, Homeless Prevention, Rapid Rehousing, Transitional Housing, and Permanent Supportive Housing. The Lincoln CoC Lead HMIS agency provides all CoC and ESG grantees with bi-annual performance data. The Standards were originally developed by the CoC in 2012. They are reviewed and updated on an annual basis.

The Lincoln CoC/ESG Planning and Data committee meets monthly. During this meeting, HMIS policies, procedures, updates, changes, and improvements are reviewed and discussed. The committee provides guidance and recommendations to the HMIS lead entity on the implementation and ongoing development of the HMIS.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities**

**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	Neighborworks Lincoln
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Education Service-Fair Housing Planning organization Civic Leaders Business and Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Vacant Housing Review
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Lincoln meets with NeighborWorks-Lincoln in which input is requested regarding all aspects of our interactions. Additionally, our Community Development division head is the Vice-Chair for their organization board. They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.
2	<b>Agency/Group/Organization</b>	Affordable Housing Initiative
	<b>Agency/Group/Organization Type</b>	Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.

3	<b>Agency/Group/Organization</b>	LEAGUE OF HUMAN DIGNITY, INC
	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.
4	<b>Agency/Group/Organization</b>	Lincoln Housing Authority
	<b>Agency/Group/Organization Type</b>	Housing PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.

5	<b>Agency/Group/Organization</b>	Community CROPS
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Staff from Urban Development co chairs the mayor's environmental task force's urban agriculture initiative. Community CROPS is a primary partner, and we stay in close contact. They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.
6	<b>Agency/Group/Organization</b>	Lincoln Neighborhood/Homeowner Associations
	<b>Agency/Group/Organization Type</b>	Civic Leaders Business and Civic Leaders Neighborhood Organization
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	They were interviewed as part of the creative process during a mayor's neighborhood roundtable session. A brief review of that interview is found in the attachments.

7	<b>Agency/Group/Organization</b>	Lincoln/Lancaster Commission on Human Rights
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Education Services-Employment Service-Fair Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	They invited to be interviewed as part of the creation process. Aside from this effort we consult with often on a variety of projects and request their perspective topics. They are a partner in a training program designed to teach landlords and tenants how to be better members of the 'housing community.
8	<b>Agency/Group/Organization</b>	City of Lincoln - Watershed Management
	<b>Agency/Group/Organization Type</b>	Agency - Managing Flood Prone Areas Other government - Local Resilience
	<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	As part of fulfilling our obligation to assess resilience in our jurisdiction, we have consulted with Ben (manager of our watershed system) for a number of years. They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.
9	<b>Agency/Group/Organization</b>	City of Lincoln - Telecommunications
	<b>Agency/Group/Organization Type</b>	Other government - Local Broadband / Digital Divide

<b>What section of the Plan was addressed by Consultation?</b>	Action Plan FY21
<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	As part of fulfilling our obligation to assess broadband in our jurisdiction, we consulted with David who is the head of our IS department. Prior to this position, David oversaw the deployment of 'fiber to every home' in Lincoln. Lincoln's market rate service can reach 1 gig of service for \$100/month. David and his department work directly with our telecommunications advisory board. They were interviewed as part of the creation process. A brief review of that interview is found in the attachments.

**Identify any Agency Types not consulted and provide rationale for not consulting**

No agency was refused access or consideration/

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Center for Children Family and the Law	We program funds based on the needs and goals of the CoC.
Comprehensive Plan	City of Lincoln: Planning Department	This strategic plan (and adopted sub plans) is approved by our city council and will be in conformance with the mission of the comprehensive plan.
Analysis of Impediments	City of Lincoln: Urban Development Department	The impediments identified within this plan will be incorporated into the goals of this plan.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Place Matter	Community Health Endowment	Health is more than health care. CHE initiated the Place Matters Community Mapping Project to answer this question. By mapping factors such as poverty, obesity, access to health care, and more, we can get a more complete picture of 'health' in Lincoln. Future datasets include student achievement, complaint data from the City of Lincoln.
Poverty Report	Center for People in Need	A statistical survey of approx. 6,400 Lincoln, NE families with dependent children at or below 180% of Federal Poverty Guidelines.
Profile report and Housing study	Nebraska Investment Finance Authority	NIFA completes yearly surveys of housing needs, costs, and conditions on an annual basis. This report is an excellent balance to periodic reports.
Homeless Point in Time Count	Center for Children Families and the Law	
Affordable Housing Coordinated Action Plan	City of Lincoln: Urban Development	Goals and strategies in this document (which is in its draft form) inform our program creation and implementation actions.

**Table 3 – Other local / regional / federal planning efforts**

### **Narrative (optional)**

All planning information was available on our website, which utilizes 'select a language' software that converts information into over 50 languages.

## AP-12 Participation – 91.105, 91.200(c)

### 1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Although governments can sometimes feel like “them” rather than “us,” our democracy is founded on the idea of citizen participation in shaping government and holding it accountable. The inscription “The salvation of the state is watchfulness in the citizen” is carved above an entrance of Nebraska’s state capitol building, and it serves as a beacon for public involvement in policymaking. Inundated with information, residents can often feel overwhelmed or become apathetic about important policy issues. It can be difficult to involve the public in meaningful dialogue on policy matters.

The City of Lincoln has a Resident Participation Plan that details the public involvement process. The Plan is available at [www.lincoln.gov](http://www.lincoln.gov), keyword: urban. Public participation is an on-going process, not confined to the preparation of the Strategic Plan. The public is encouraged to participate by becoming involved with their neighborhood association, in other community organizations and in business associations. Residents are also encouraged to attend public hearings and open houses held for special projects and plans. In this regard, two major efforts in FY 20 included significant public participation: The Affordable Housing Coordinated Action Plan and the South of Downtown Redevelopment and Strategic Plan.

### Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Meeting	Non-targeted/broad community	Due to Covid 19 the in person event wasn't held; however this information was shared.	N/A	N/A	



Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Meeting	Non-targeted/broad community	A public information/comment meeting was held on June 8th from 12:00 PM to 1 PM. The draft plan was posted on the city website for public review. Updates were amended and noted as we refined the document through additional meetings and analysis. This meeting was also available via zoom. This opportunity along with direction were published in the Lincoln Journal Star.	N/A	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Newspaper Ad	Non-targeted/broad community	Public notice of the public meeting was published in the local newspaper, Lincoln Journal Star, on May 14th which also announced the beginning of the 30 day public comment period beginning on May 15th.			

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources – 91.220(c)(1,2)

#### Introduction

The City of Lincoln receives funding from three Federal grant programs, Community Development Block Grant, Home Investment Partnership Program and Emergency Solutions Grant Program. These three grant programs combined will bring \$3,237,034 into Lincoln to support affordable housing, homelessness, and community development. CDBG and HOME program income bring \$1,100,000 in additional funding for a total of \$4,337,034 for the fourth year of the Strategic Plan. Resources contributed by the State of Nebraska through the Homeless Shelter Assistance Trust Fund are not included and total approximately \$340,000 per year.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,937,228	650,000	0	2,587,228	2,433,649	See 18-22 consolidated plan for information

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,133,680	450,000	0	1,583,680	1,611,275	See 18-22 consolidated plan for information
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	166,126	0	0	166,126	152,303	See 18-22 consolidated plan for information

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied.**

HOME funds will be used by Habitat for Humanity to purchase buildable lots. The materials and labor for construction of the house will be donated. The 25% match requirement for the HOME funds will be exceeded at the end of the year. The First Home Program will use HOME funds for down payment and “gap” financing for low- and moderate-income buyers purchasing new and existing houses. The assistance of non-federal funds to make new and existing homes affordable with the HOME funds used as down payment assist the buyers and make it possible for the buyers to obtain their first mortgage from a private lender.

CDBG funds for public improvements leverage funds from other City departments including Lincoln Transportation & Utilities and Parks & Recreation. In most cases, CDBG provides only a portion of funds needed for infrastructure projects.

ESG Funds will be matched with Homeless Shelter Assistance Trust Funds from the State of Nebraska.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The use of City-owned property is being explored in partnership with a local nonprofit, Community CROPS, has created 88 plots at Peter Pan Park for community gardens. The City received a brownfield grant to further expand urban agriculture opportunities. The South of Downtown Community Development Organization has established a community land trust for development of affordable housing. Lastly, several city departments have assisted in identifying future locations (public and private) for urban agriculture operations. The recently completed Affordable Housing Coordinated Action Plan identifies vacant land in Lincoln that may be used for the development of affordable housing. NeighborWorks Lincoln is in the process of assessing these parcels, some City-owned, for this use.

**Discussion**

This Action Plan cannot achieve the goals identified in the Strategic Plan using only federal entitlement programs. Other Federal, State and local funds must be included. While some project/actions may include primarily public funds, public funds alone would also be insufficient to achieve the goals of this plan and private funds from individuals, non-profit organizations and private organizations will be needed.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Reduce the length of time persons remain homeless	2018	2022	Homeless	City-wide Program Area	Homelessness	ESG: \$41,531	Other: 1 Other
2	Reduce homeless to housing back to homelessness	2018	2022	Homeless	City-wide Program Area	Homelessness	ESG: \$41,531	Other: 20 Other
3	Reduce the number of homeless people	2018	2022	Homeless	City-wide Program Area	Homelessness	ESG: \$41,531	Other: 10 Other
4	Reduce # becoming homelessness for the first time	2018	2022	Homeless	City-wide Program Area	Homelessness	ESG: \$41,533	Other: 20 Other

5	Implement AI Fair Housing Actions	2018	2022	Analysis of Impediments to Fair Housing	City-wide Program Area	AI - Access to trans for persons with disability AI - Community opposition AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Lack of private investments AI - Lack of public investments AI - Lack of resources for fair housing agencies AI - Land use and zoning laws AI - Location and type of affordable housing AI - Private discrimination AI - Public		Other: 51 Other
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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
						transportation AI - Sidewalk maintenance AI - Source of income discrimination AI - The availability of affordable units		
6	Security Deposit	2018	2022	Affordable Housing Homeless	City-wide Program Area	Affordable Housing Homelessness	HOME: \$25,000	Tenant-based rental assistance / Rapid Rehousing: 45 Households Assisted
7	Homeless Provider Landlord Housing Rehabilitation	2018	2022	Affordable Housing Homeless	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)	Affordable Housing Homelessness	CDBG: \$25,000	Rental units rehabilitated: 5 Household Housing Unit
8	Construction of Housing	2018	2022	Affordable Housing	Low- and Moderate-Income Area NRSA (2018)	Affordable Housing	HOME: \$344,895	Homeowner Housing Added: 3 Household Housing Unit
9	Acquisition	2018	2022	Affordable Housing	Low- and Moderate-Income Area NRSA (2018)	Affordable Housing	HOME: \$150,000	Homeowner Housing Added: 3 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
10	Direct Homeownership Assistance	2018	2022	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)	Affordable Housing	HOME: \$907,772	Direct Financial Assistance to Homebuyers: 60 Households Assisted
11	Public Service - CBDO	2018	2022	Non-Housing Community Development	City-wide Program Area NRSA (2018)	Neighborhood Revitalization	CDBG: \$135,742	Public service activities other than Low/Moderate Income Housing Benefit: 93514 Persons Assisted Public service activities for Low/Moderate Income Housing Benefit: 100 Households Assisted
12	Public Service	2018	2022	Non-Housing Community Development	City-wide Program Area	Neighborhood Revitalization	CDBG: \$25,000	Public service activities other than Low/Moderate Income Housing Benefit: 700 Persons Assisted
13	Lead Based Paint Mitigation	2018	2022	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)	Affordable Housing	CDBG: \$228,132	Homeowner Housing Rehabilitated: 5 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
14	Rehabilitation	2018	2022	Affordable Housing	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)	Affordable Housing Neighborhood Revitalization	CDBG: \$1,186,913	Homeowner Housing Rehabilitated: 95 Household Housing Unit
15	Livable Neighborhood Improvements	2018	2022	Non-Housing Community Development	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2018)	Neighborhood Revitalization	CDBG: \$125,000	Other: 100 Other
16	Non Homeless Special Needs	2018	2022	Non-Homeless Special Needs	City-wide Program Area	Affordable Housing Neighborhood Revitalization	CDBG: \$30,000	Homeowner Housing Rehabilitated: 3 Household Housing Unit Other: 1 Other
17	Housing Rehabilitation Administration	2018	2022	Affordable Housing	City-wide Program Area	Affordable Housing	CDBG: \$511,546	Other: 100 Other
18	Home Program Administration	2018	2022	Affordable Housing	City-wide Program Area	Affordable Housing	HOME: \$119,785	Other: 100 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
19	Home CHDO Operating Cost	2018	2022	Affordable Housing	NRSA (2018)	Affordable Housing Neighborhood Revitalization	HOME: \$36,278	Other: 100 Other

20	Planning	2018	2022	Administration	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2018)	AI - Access to trans for persons with disability AI - Community opposition AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Lack of private investments AI - Lack of public investments AI - Lack of resources for fair housing agencies AI - Land use and zoning laws AI - Location and type of affordable housing AI - Private discrimination AI - Public	CDBG: \$234,323	Other: 100 Other
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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
						transportation AI - Sidewalk maintenance AI - Source of income discrimination AI - The availability of affordable units Affordable Housing Homelessness Neighborhood Revitalization Non-Homeless Persons with Special Needs		

21	General Program Administration	2018	2022	Administration	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2018)	AI - Access to trans for persons with disability AI - Community opposition AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Lack of private investments AI - Lack of public investments AI - Lack of resources for fair housing agencies AI - Land use and zoning laws AI - Location and type of affordable housing AI - Private discrimination AI - Public	CDBG: \$250,334	Other: 100 Other
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Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
						transportation AI - Sidewalk maintenance AI - Source of income discrimination AI - The availability of affordable units Affordable Housing Homelessness Neighborhood Revitalization Non-Homeless Persons with Special Needs		

Table 6 – Goals Summary

## Goal Descriptions

1	Goal Name	Reduce the length of time persons remain homeless
	Goal Description	Narrative: <ul style="list-style-type: none"> <li>Baseline: FY 16 Average length of time homeless (bed nights) in Emergency Shelter and Transitional Housing: 48 nights</li> <li>5-year goal: 43</li> <li>1-Year goal: Reducing average by 1 day a year</li> </ul>



<b>2</b>	<b>Goal Name</b>	Reduce homeless to housing back to homelessness
	<b>Goal Description</b>	<p>Narrative:</p> <ul style="list-style-type: none"> <li>• Baseline: Total returns to homelessness within 2 years: FY16 21%</li> <li>• 5-year goal: 20%</li> <li>• 1-year goal: 20%</li> </ul>
<b>3</b>	<b>Goal Name</b>	Reduce the number of homeless people
	<b>Goal Description</b>	<p>Narrative:</p> <ul style="list-style-type: none"> <li>• Baseline: Total PIT Count of sheltered and unsheltered persons: FY16 694</li> <li>• 5 year goal: Reduce number by 50 over 5 years, down 10 a year)</li> <li>• 1 year goal: Reduce by 10</li> </ul>
<b>4</b>	<b>Goal Name</b>	Reduce # becoming homelessness for the first time
	<b>Goal Description</b>	<p>Narrative:</p> <ul style="list-style-type: none"> <li>• Baseline: FY 16 1,609</li> <li>• 5 year goal: 1,509 (reduce that number by 20 a year)</li> <li>• 1 year goal: Reduce by 20</li> </ul>

5	<b>Goal Name</b>	Implement AI Fair Housing Actions
	<b>Goal Description</b>	<p>Narrative:</p> <ul style="list-style-type: none"> <li>• See fair housing projects for details. Of the 256 total five-year events, this plan will complete 51 events across seven fair housing projects in the FY 21 project year.</li> <li>• Each fair housing impediment will be a project within this goal. Each fair housing project will work to complete the actions described in the Analysis of Impediments to Fair Housing. The city will only report on those actions delegated to it in this plan.</li> <li>• The Analysis of Impediments to Fair Housing created 86 unique actions with a total of 295 composite events that fulfill those actions. The City of Lincoln is responsible for 66 actions and 256 events over the next five years. The City of Lincoln has the flexibility to implement the identified actions and events through reasonable means. A list of actions for each year is found in 'Analysis of Impediments to Fair Housing Implementation Schedule' within the appendix. The Lincoln Housing Authority will report on their activities and events independently through their reporting practices</li> </ul>
6	<b>Goal Name</b>	Security Deposit
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• The City of Lincoln will support the transition of homeless persons into housing solutions through rental security deposit assistance.</li> </ul>
7	<b>Goal Name</b>	Homeless Provider Landlord Housing Rehabilitation
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• The City of Lincoln will reduce barriers to rehousing the homeless by creating a pool of resources for landlords who choose to house those exiting homelessness. These resources are needed to rehabilitate units should damage occur, and bring lower quality units up to standard for use by those exiting homelessness.</li> </ul>
8	<b>Goal Name</b>	Construction of Housing
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• New affordable housing will be constructed for low to moderate-income households.</li> </ul>
9	<b>Goal Name</b>	Acquisition
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• The City of Lincoln will acquire dilapidated housing and land to be converted into affordable housing.</li> </ul>

10	<b>Goal Name</b>	Direct Homeownership Assistance
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• Direct homeownership assistance will be given to first time homebuyer households.</li> </ul>
11	<b>Goal Name</b>	Public Service - CBDO
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• Public service assistance - via CBDO - for first time home buyer education training and Neighbor Works Lincoln neighborhood revitalization activities.</li> </ul>
12	<b>Goal Name</b>	Public Service
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• Public service provided by Community Crops to engage low to moderate persons who wish to participate in community gardening.</li> </ul>
13	<b>Goal Name</b>	Lead Based Paint Mitigation
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• Lead-based paint mitigation for low to moderate-income households.</li> </ul>
14	<b>Goal Name</b>	Rehabilitation
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• Rehabilitation of houses owned by low to moderate-income households via the emergency repair program or direct and deferred loan programs.</li> </ul>
15	<b>Goal Name</b>	Livable Neighborhood Improvements
	<b>Goal Description</b>	<p>Narrative:</p> <ul style="list-style-type: none"> <li>• Livable neighborhood improvements will be directed by the City's livable neighborhood collaborative agenda. The City will improve areas where at least 51% of the benefit area is low to moderate-income.</li> <li>• 100 percent of these funds will be spent on eligible improvements.</li> </ul>
16	<b>Goal Name</b>	Non Homeless Special Needs
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>• The City of Lincoln will contribute to addressing non-homeless special needs through its barrier removal program and policy support efforts.</li> </ul>

17	<b>Goal Name</b>	Housing Rehabilitation Administration
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>Housing Rehabilitation Administration</li> </ul>
18	<b>Goal Name</b>	Home Program Administration
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>Home Program Administration</li> </ul>
19	<b>Goal Name</b>	Home CHDO Operating Cost
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>Home CHDO Operating Cost</li> </ul>
20	<b>Goal Name</b>	Planning
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>Planning completed by the Livable Neighborhoods staff.</li> </ul>
21	<b>Goal Name</b>	General Program Administration
	<b>Goal Description</b>	<ul style="list-style-type: none"> <li>Completed by the Administration staff.</li> </ul>

**Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b)**

Of the sixty households projected to participate in our First Home Program annually, we estimate one household will be extremely low income, sixteen will be low income and thirty will be moderate-income. Habitat for Humanity should complete the construction of three homes annually on lots acquired with HOME funds. Of those three, all will be low income. The Troubled Property Program, administered by NeighborWorks®Lincoln, should complete the construction of two new houses, both of which will have low and moderate income buyers.

## Projects

### AP-35 Projects – 91.220(d)

#### Introduction

As part of the Strategic Plan, Lincoln's Annual Action Plan provides a unified, comprehensive vision for community development for the 2021-2022 Fiscal Year (September 1, 2021, through August 31, 2022). The Annual Action Plan specifically addresses the use of funds received from the U.S. Department of Housing and Urban Development (HUD): Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) and Emergency Solutions Grants (ESG). The Annual Action Plan describes actions that will take place in the next year to accomplish the goals identified in the Strategic Plan. This Action Plan represents the forth year of the strategic planning period. The goals in the Annual Action Plan are based on the three major statutory goals for HUD's Community Planning and Development Programs: benefitting low and moderate (L/M) income persons; addressing slums or blight; meeting other community development needs having a particular urgency. The projects outlined in this Plan facilitate goals, which in turn address priority needs in specific geographic areas.

#### Projects

#	Project Name
1	Support reducing the length of time persons remain homeless
2	Support reducing homeless to housing back to homelessness
3	Support reducing the number of homeless people
4	Support reducing the number of people becoming homelessness for the first time
5	AI - Address lack of affordable housing options
6	AI - Address the lack of economical ways to preserve adequate housing stock
7	AI - Address the lack of knowledge concerning fair housing
8	AI - Address the lack of access to info about, affordable homeownership and rental opportunity
9	AI - Address the lack of access to education and info about policies affecting public transportation
10	AI - Address poor public perception of affordable housing, and neighborhoods with affordable housing
11	AI - Address poor access to identified community and neighborhood assets
12	Security deposit assistance
13	Homeless provider landlord housing rehabilitation
14	Troubled property program
15	RESCUE program
16	Housing development loan program: Lot Acquisition
17	First time home buyer

#	Project Name
18	NeighborWorks Lincoln - Neighborhood revitalization
19	First time home buyer: Training
20	Community CROPS
21	Lead based paint mitigation
22	Direct or deferred loan program
23	Emergency repair loan program
24	Neighborhood public improvements
25	Non homeless special needs: Policy
26	Barrier removal program
27	Housing rehabilitation administration: City of Lincoln
28	Housing rehabilitation administration: NeighborWorks®Lincoln
29	HOME program administration
30	HOME CHDO operating costs
31	Planning
32	General program administration

**Table 7 - Project Information**

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs:**

See the priority needs section

**AP-38 Project Summary**  
**Project Summary Information**

1	<b>Project Name</b>	Support reducing the length of time persons remain homeless
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Reduce the length of time persons remain homeless
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$41,531
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Reduce the length of time persons remain homeless in Lincoln by working to reduce the average length of time homeless (bed night) in an emergency shelter or transitional housing.
2	<b>Project Name</b>	Support reducing homeless to housing back to homelessness
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Reduce homeless to housing back to homelessness
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$41,531
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Reduce the number of people who move from homeless to housing back to homeless in Lincoln
3	<b>Project Name</b>	Support reducing the number of homeless people
	<b>Target Area</b>	City-wide Program Area



	<b>Goals Supported</b>	Reduce the number of homeless people
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$41,531
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Reduce the number of homeless people.
<b>4</b>	<b>Project Name</b>	Support reducing the number of people becoming homelessness for the first time
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Reduce # becoming homelessness for the first time
	<b>Needs Addressed</b>	Homelessness
	<b>Funding</b>	ESG: \$41,533
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Reduce the number of people who become homeless for the first time.
<b>5</b>	<b>Project Name</b>	AI - Address lack of affordable housing options
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Implement AI Fair Housing Actions

	<b>Needs Addressed</b>	AI - Location and type of affordable housing AI - Private discrimination AI - Lack of private investments AI - Lack of public investments AI - Lack of affordable, accessible units
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Five actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information.
6	<b>Project Name</b>	AI - Address the lack of economical ways to preserve adequate housing stock
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Implement AI Fair Housing Actions
	<b>Needs Addressed</b>	AI - Location and type of affordable housing AI - Community opposition AI - Lack of private investments AI - Lack of public investments AI - Land use and zoning laws AI - Lack of affordable, accessible units
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	Nine actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information
<b>7</b>	<b>Project Name</b>	AI - Address the lack of knowledge concerning fair housing
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Implement AI Fair Housing Actions
	<b>Needs Addressed</b>	AI - Private discrimination AI - Community opposition AI - Lack of resources for fair housing agencies
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	10 actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information.
<b>8</b>	<b>Project Name</b>	AI - Address the lack of access to info about, affordable homeownership and rental opportunity
	<b>Target Area</b>	City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Implement AI Fair Housing Actions
	<b>Needs Addressed</b>	AI - Private discrimination AI - Community opposition AI - Lack of public investments AI - Source of income discrimination
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.

	<b>Target Date</b>	
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Three actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information.
<b>9</b>	<b>Project Name</b>	AI - Address the lack of access to education and info about policies affecting public transportation
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Implement AI Fair Housing Actions
	<b>Needs Addressed</b>	AI - Public transportation AI - Access to trans for persons with disability
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Eight actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information.
<b>10</b>	<b>Project Name</b>	AI - Address poor public perception of affordable housing, and neighborhoods with affordable housing
	<b>Target Area</b>	City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Implement AI Fair Housing Actions

	<b>Needs Addressed</b>	AI - Community opposition AI - Lack of private investments AI - Lack of public investments
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Seven actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information.
11	<b>Project Name</b>	AI - Address poor access to identified community and neighborhood assets
	<b>Target Area</b>	City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Implement AI Fair Housing Actions
	<b>Needs Addressed</b>	AI - Lack of private investments AI - Lack of public investments
	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Eleven actions are scheduled to be completed. Please see the 'Analysis of Impediments to Fair Housing Implementation Schedule' in the appendix for more information.

<b>12</b>	<b>Project Name</b>	Security deposit assistance
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Security Deposit
	<b>Needs Addressed</b>	Affordable Housing Homelessness
	<b>Funding</b>	HOME: \$25,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	The City of Lincoln will support the transition of 45 homeless persons into housing solutions through rental security deposit assistance.
<b>13</b>	<b>Project Name</b>	Homeless provider landlord housing rehabilitation
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Homeless Provider Landlord Housing Rehabilitation
	<b>Needs Addressed</b>	Affordable Housing Homelessness
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	

	<b>Planned Activities</b>	The City of Lincoln will reduce barriers to rehousing the homeless by creating a pool of resources for landlords who choose to house those exiting homelessness. These resources will support five units should damages occur, and bring lower quality units up to standards for use by those exiting homelessness.
<b>14</b>	<b>Project Name</b>	Troubled property program
	<b>Target Area</b>	Low- and Moderate-Income Area NRSA (2018)
	<b>Goals Supported</b>	Construction of Housing
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$176,577
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Acquire two blighted, vacant, properties for rehabilitation or demolition and redevelopment.
<b>15</b>	<b>Project Name</b>	RESCUE program
	<b>Target Area</b>	Low- and Moderate-Income Area NRSA (2018)
	<b>Goals Supported</b>	Construction of Housing
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$168,318
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	Work with other city departments to acquire and redevelop one property, which has had a long-term detrimental effect on a neighborhood.
<b>16</b>	<b>Project Name</b>	Housing development loan program: Lot Acquisition
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Acquisition
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$150,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Provide funds for the purchase of vacant lots by Habitat for Humanity in order to construct new housing using their volunteer builds.
<b>17</b>	<b>Project Name</b>	First time home buyer
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Direct Homeownership Assistance
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$907,772
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	



	<b>Location Description</b>	
	<b>Planned Activities</b>	Direct homeownership assistance will be given to our first time home buyer households.
<b>18</b>	<b>Project Name</b>	NeighborWorks Lincoln - Neighborhood revitalization
	<b>Target Area</b>	City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Direct Homeownership Assistance
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$95,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for the administration of NeighborWorks Lincoln revitalization program.
<b>19</b>	<b>Project Name</b>	First time home buyer: Training
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Public Service - CBDO
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$40,742
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	Homebuyer training administered by NeighborWorks Lincoln to prepare potential buyers for homeownership.
<b>20</b>	<b>Project Name</b>	Community CROPS
	<b>Target Area</b>	City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Public Service
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Support Community CROPS operations with the installation and operation of community gardens and orchards.
<b>21</b>	<b>Project Name</b>	Lead based paint mitigation
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Lead Based Paint Mitigation
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$228,132
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	

	<b>Location Description</b>	
	<b>Planned Activities</b>	Use lead-based paint-certified housing staff to inform and educate housing clients, nonprofit agencies, and the housing industry. This will also provide grants for lead abatement.
<b>22</b>	<b>Project Name</b>	Direct or deferred loan program
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Rehabilitation
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$473,962
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Loan program for homeowners with major housing rehabilitation including conditions detrimental to public health and safety.
<b>23</b>	<b>Project Name</b>	Emergency repair loan program
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area NRSA (2018)
	<b>Goals Supported</b>	Rehabilitation
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$548,189
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Loan program for low-income homeowners to eliminate housing conditions that are an immediate threat to health and safety.
<b>24</b>	<b>Project Name</b>	Neighborhood public improvements
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2018)
	<b>Goals Supported</b>	Livable Neighborhood Improvements
	<b>Needs Addressed</b>	Neighborhood Revitalization
	<b>Funding</b>	CDBG: \$125,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Livable neighborhood improvements will be directed by the city's livable neighborhood collaborative agenda. The city will improve areas where at least 51% of the benefit will support low-to moderate-income households. 100 percent of these funds will be spent on eligible improvements and documented within our case files.
<b>25</b>	<b>Project Name</b>	Non homeless special needs: Policy
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Non Homeless Special Needs
	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing

	<b>Funding</b>	:
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Policy support will be provided by staff. Additional support provided to the Lincoln Housing Authority (LHA) to pass supportive legislation. Lastly, we will advocate for low-income housing development.
<b>26</b>	<b>Project Name</b>	Barrier removal program
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Non Homeless Special Needs
	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	A housing rehabilitation program administered by the League of Human Dignity. The League works to make homes accessible for low to moderate-income households.
<b>27</b>	<b>Project Name</b>	Housing rehabilitation administration: City of Lincoln
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Housing Rehabilitation Administration
	<b>Needs Addressed</b>	Affordable Housing

	<b>Funding</b>	CDBG: \$468,924
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for housing rehabilitation loan program administration.
<b>28</b>	<b>Project Name</b>	Housing rehabilitation administration: NeighborWorks®Lincoln
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Housing Rehabilitation Administration
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$42,622
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for housing rehabilitation loan program administration.
<b>29</b>	<b>Project Name</b>	HOME program administration
	<b>Target Area</b>	City-wide Program Area
	<b>Goals Supported</b>	Home Program Administration
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	HOME: \$119,785
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for HOME program administration.
<b>30</b>	<b>Project Name</b>	HOME CHDO operating costs
	<b>Target Area</b>	NRSA (2018)
	<b>Goals Supported</b>	Home CHDO Operating Cost
	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing
	<b>Funding</b>	HOME: \$36,278
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Funding for CHDO operations.
<b>31</b>	<b>Project Name</b>	Planning
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2018)
	<b>Goals Supported</b>	Planning

	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing Homelessness Non-Homeless Persons with Special Needs AI - Location and type of affordable housing AI - Private discrimination AI - Community opposition AI - Public transportation AI - Lack of private investments AI - The availability of affordable units AI - Lack of public investments AI - Land use and zoning laws AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Sidewalk maintenance AI - Access to trans for persons with disability AI - Lack of resources for fair housing agencies AI - Source of income discrimination
	<b>Funding</b>	CDBG: \$234,323
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	Planning completed by the livable neighborhood staff.
	<b>32</b>	
	<b>Project Name</b>	General program administration
	<b>Target Area</b>	Low- and Moderate-Income Area City-wide Program Area Antelope Valley Area South Capital (2018) NRSA (2018)
	<b>Goals Supported</b>	General Program Administration



	<b>Needs Addressed</b>	Neighborhood Revitalization Affordable Housing Homelessness Non-Homeless Persons with Special Needs AI - Location and type of affordable housing AI - Private discrimination AI - Community opposition AI - Public transportation AI - Lack of private investments AI - The availability of affordable units AI - Lack of public investments AI - Land use and zoning laws AI - Federal funding and policies AI - Lack of affordable, accessible units AI - Lack of affordable, integrated housing AI - Sidewalk maintenance AI - Access to trans for persons with disability AI - Lack of resources for fair housing agencies AI - Source of income discrimination
	<b>Funding</b>	CDBG: \$250,334
	<b>Description</b>	See 'Planned Activities below and the associated goal in AP-20 for more information.
	<b>Target Date</b>	8/31/2022
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	
	<b>Location Description</b>	
	<b>Planned Activities</b>	General program administration.

## **AP-50 Geographic Distribution – 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The Lincoln city limit boundaries define the jurisdiction and an area of entitlement; however, assistance will be directed primarily in the low- and moderate-income area (LMI) and the Neighborhood Revitalization Service Area (NRSA). Additional programs will be directed citywide and into the Antelope Valley Area, and South of Downtown Area. Descriptions of geographic areas of the entitlement where assistance will be directed are found in the Grantee Unique Appendices and in the FY 21 AP Executive Summary found in our reports section of our website <http://Lincoln.ne.gov> keyword: urban

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
Low- and Moderate-Income Area	20
City-wide Program Area	35
Antelope Valley Area	0
South Capital (2018)	0
NRSA (2018)	45

**Table 8 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

Allocating investments geographically was based on the City of Lincoln boundary and income analysis. Urban Development staff further defines priority areas by other locally completed plans and research or initiatives. Significant analysis completed for the Analysis of Impediments to Fair Housing was also instrumental in determining geographic areas for allocating resources.

Livable Neighborhoods Division staff facilitates and supports Lincoln's Continuum of Care, a coalition of organizations that serve Lincoln's homeless and near-homeless families and individuals. The coalition applies annually for funding directly from the U.S. Housing and Urban Development Department in the form of Continuum of Care (CoC) funds. The bounds of their work are targeted to areas where clients are located.

The LMI area is defined by HUD and used to delineate a general boundary/service area. An area is identified as LMI if 51%+ of census block group consists of persons who are at 80% or less of the area's median income. If a client qualifies in the area at the time of application and enactment, they will

continue to qualify moving forward.

The Antelope Valley and South of Downtown Areas, are a priority due to the amount of public support that has been given to these areas. Implementing community plans in conjunction with other departments and agencies creates more targeted impacts. Collective Impact Lincoln and other public and private partners are focused on addressing issues in these areas. In prior years we have dedicated a portion of our funding to these areas in our annual plans; however, due to reporting practices, which work to reduce double-counting (i.e. same area as our NRSA and often LMI), we will not allocate a percentage, but they are important facets in implementing our local livable neighborhoods strategy.

Lincoln has identified a Neighborhood Revitalization Strategy Area. The NRSA was defined through a robust study that examined how Differential Association Theory, Concentrated Disadvantage, Impediments to Opportunity & Access, Neighborhood investment, and dynamic modifiers could be operationalized and applied within the context of neighborhood development and redevelopment to determine a boundary for focused investment.

The NRSA geographically generally covers the oldest residential neighborhoods in the City with some exceptions. The purpose of the NRSA is to provide increased flexibility for the use of Community Development Block Grant (CDBG) funds in meeting the following types of goals: (1) Economic Development (2) Housing (3) Public Services and (4) Housing Choice. Additionally, the Urban Development Department has used the delineation of the NRSA to further homeownership and neighborhood revitalization activities.

An additional rationale for the geographic priorities is discussed in SP-10. Additionally, the Analysis of Impediments to Fair Housing and MA-50 also informed our process.

## **Discussion**

N/A

## **Affordable Housing**

### **AP-55 Affordable Housing – 91.220(g)**

#### **Introduction**

Increased public awareness has resulted in a widely recognized need for quality affordable housing in Lincoln. Quality affordable housing has become a key issue in Lincoln, recognized now by business leaders and others as not just a housing issue, but also an economic development issue.

Through data analysis in preparation for the Analysis of Impediments to Fair Housing, the Five-Year Strategic Plan FY18 - FY22, and the Affordable Housing Coordinated Action Plan (AHCAP) the greatest need identified is for rental households in the 30%-80% range of area median income (AMI). Through conversations with residents, community groups and nonprofits, the quality of existing affordable rental housing has also been identified as a significant problem. As a result, the City completed the Affordable Housing Coordinated Action Plan. The planning process looked at all income levels with particular emphasis on renters in the 30%-80% AMI range and increasing the quality of existing affordable housing while maintaining its affordability. This effort also coordinated with established plans and implementation efforts. The Plan was adopted by the Lincoln City Council in December 2020. It identifies strategies for maintaining existing affordable housing, improving quality, and adding supply. Efforts begun in 2020 to implement strategies identified in the Plan will be on-going. Strategies in the Plan also address some issues identified in the AI.

Working with the South of Downtown Community Development Organization (SDCDO) and the Lincoln Community Foundation, the South of Downtown Redevelopment and Strategic Plan was completed and adopted by the Lincoln City Council in February 2021. In this effort, an Affordable Housing Subcommittee, with staff provided by the SDCDO and Urban Development, worked to identify affordable housing strategies in the area bounded by L, 17th, A and 10th Streets. The Plan identifies strategies for increasing supply and protecting and preserving existing affordable housing. Although the Plan was prepared for the South of Downtown area, many strategies are applicable city-wide. Work of the Affordable Housing Subcommittee was also incorporated into the Affordable Housing Coordinated Action Plan.

NeighborWorks®Lincoln (NWL) is expanding its effort to include rental properties for LMI households. NWL and SDCDO, assisted by the City also partnered to develop the first Community Land Trust affordable housing project. A key strategy in the Affordable Housing Coordinated Action Plan is the development of an Affordable Housing Consortium.

Assisting people with special needs, both homeless and non-homeless, with affordable housing is a goal and project for the City of Lincoln. Although efforts are largely constrained by the lack of funds, work to create and maintain the supply of affordable housing includes rental assistance provided in partnership with the Lincoln Housing Authority, where households apply for security deposit assistance funded by HOME. New units using HOME funds will be created through the CHDO Troubled Property Program (NWL), RESCUE, and Habitat for Humanity. Canopy Park, LLC will create 42 affordable rental units utilizing the City's Turnback Tax and excess TIF Administration Fees, both dedicated to affordable housing. Another smaller TIF project will provide 2 units of housing affordable to people at 60% AMI and will set aside at least 4 units available to holders of LHA Section 8 vouchers. Rehabilitation of existing owner-occupied units is through two Urban Development Housing Rehab programs funded by CDBG, Emergency Repair and the Direct-Deferred Programs. The Troubled Property Program and RESCUE, both funded by HOME, acquire existing units for rehab or construction of new homes for first-time homebuyers. The City will continue to engage community groups and coalitions concerning this topic throughout the plan period.

<b>One Year Goals for the Number of Households to be Supported</b>	
Homeless	235
Non-Homeless	4,170
Special-Needs	750
Total	5,420

**Table 9 - One Year Goals for Affordable Housing by Support Requirement**

<b>One Year Goals for the Number of Households Supported Through</b>	
Rental Assistance	45
The Production of New Units	4
Rehab of Existing Units	95
Acquisition of Existing Units	3
Total	147

**Table 10 - One Year Goals for Affordable Housing by Support Type**

## Discussion

Additional data and perspective can be found in the City of Lincoln's Analysis of Impediments. The analysis and supporting documents are available at <http://lincoln.ne.gov/city/urban/reports/index.htm>

HOME MAX Limit Study: A copy of the study that was submitted to HUD on May 19 2021 will be included in the attachments, and also be kept in our files.

The city of Lincoln will be submitting for your consideration and review Lincoln's proposed FY 2021 HOME Sale Price Limits. If approved these would go into effect Sept 1<sup>st</sup> 2021

Existing home sales - The ADJUSTED 95% value is \$218,500  
New homes sales - The ADJUSTED 95% value is \$336,300

#### METHODOLOGY

\*\*\*\*\*

<https://www.law.cornell.edu/cfr/text/24/92.254>

(A) The 95 percent of median area purchase price must be established in accordance with a market analysis that ensured that a sufficient number of recent [housing](#) sales are included in the survey.

*The Midland MLS system is widely used. The MLS System has also merged with the Omaha MLS system, which allows more realtors to maintain records. Home sales information from other sites or private sellers is not in this analysis. We estimate that 65-70% of all sales occur within the system. We believe this systems reflects all, or nearly all, of the one- family house sales.*

(B) Sales must cover the requisite number of months based on volume: For 500 or more sales per month, a one-month reporting period; for 250 through 499 sales per month, a 2-month reporting period; for less than 250 sales per month, at least a 3-month reporting period. The data must be listed in ascending order of sales price. [Lincoln](#) will use the 'for 250 through 499 sales per month, a 2-month reporting period ' standard as detailed from the table below.

(C) The address of the listed properties must include the location within the [participating jurisdiction](#). Lot, square, and subdivision data may be substituted for the street address.

*910 address were acquired from the Midland Multiple Listing System (MLS). Those address were selected as being in the City of Lincoln. Addresses of the sites are included in the attached document.*

(D) The [housing](#) sales data must reflect all, or nearly all, of the one- family house sales in the entire [participating jurisdiction](#).

*The Midland MLS system is widely used. The MLS System has also merged with the Omaha MLS system, which allows more realtors to maintain records. Home sales information from other sites or private sellers is not in this analysis. We estimate that 65-70% of all sales occur within the system. We believe this systems reflects all, or nearly all, of the one- family house sales.*

(E) To determine the median, take the middle sale on the list if an odd number of sales, and if an even number, take the higher of the middle numbers and consider it the median. After identifying the median sales price, the amount should be multiplied by 0.95 to determine the 95 percent of the median area purchase price.

*By utilizing the 'YEAR BUILT' field we can distinguish between new construction and existing housing stock.*

*Existing home sales will use all homes except homes built in, 2020 & 2021*

- *580 Sales are in this category.*
- *The Median sale price is \$230,000*
- *The ADJUSTED 95% value is \$218,500*

*New homes sales will use only 2020 and 2021*

- *85 Sales are in this category.*
- *The Median sale price is \$354,000*
- *The ADJUSTED 95% value is \$336,300*

\*\*\*\*\*

## **AP-60 Public Housing – 91.220(h)**

### **Introduction**

The Lincoln Housing Authority (LHA) owns and operates 200 units of housing developed and/or acquired and operated under the federal “Public Housing” program administered by the U.S. Department of Housing and Urban Development (HUD) and have an average inspection score of 95. LHA previously had 320 units of Public Housing. As of October 1, 2019, LHA converted Mahoney Manor, a 120 unit senior high rise, from Public Housing to Project-Based Vouchers through HUD’s Rental Assistance Demonstration (RAD) program. The enhancement and development of current and future public housing is limited by federal involvement/funding and private partnerships.

### **Actions planned during the next year to address the needs to public housing**

LHA plans to reposition its remaining public housing assets to the Housing Choice Voucher Program, which will stabilize and improve long term funding for the properties. LHA is planning to submit to HUD an application for disposition for its 200 public housing scattered sites under the Section 18 Disposition rules. Most of the units would be converted to project-based vouchers.

### **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

LHA encourages residents to become more involved in the management and participate in resident council and Resident Advisory Board meetings as well as respond to customer comment cards and other surveys to ensure all is being done to provide quality and safe housing.

LHA encourages residents to buy their own homes for several reasons: homeownership develops wealth, there are tax benefits, and residents become a part of a community in a more stable way. LHA operates two homeownership programs available to public housing residents: the Down payment Assistance Loan Program and the Northeast High School Home Building Project.

### **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

N/A



## Discussion

N/A

## **AP-65 Homeless and Other Special Needs Activities – 91.220(i)**

### **Introduction**

Lincoln's CoC has the following goals, which are addressed through all HUD-funded homeless service grants (ESG and CoC).

- Reduce the length of time persons remain homeless in Lincoln
- Reduce the number of people who move from homeless to housing back to homelessness in Lincoln.
- Reduce the number of homeless people in Lincoln.
- Reduce the number of people who become homeless for the first time in Lincoln

### **Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including**

*Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs*

- Asses all persons who experience homelessness in the community using the system wide Consolidated Entry tool and prioritize assistance based on severity of need.
- See Q1 above

### **Addressing the emergency shelter and transitional housing needs of homeless persons.**

- Support shelter operations by administering ESG and State of Nebraska HHS homeless grants
- Support shelters in helping shelter guests acquire skills needed to sustain permanent housing.
- Ensure that shelter resources are linked to coordinated entry for discharge from the shelter.
- Training in and implementation of diversion activities to reduce the number of families requiring emergency shelter.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again:**

- Coordinated entry
- Increasing supply of permanent supportive housing and rapid rehousing – seeking all available bonus and special allocations of resources (DV set-aside)

- Provide support in implementing evidence-based practices
- Reallocate resources to more priority needs

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

Over the course of the past decade in working to end homelessness in Lincoln, all systems have developed formal discharge policies. The current discharge policies for child welfare (foster care), juvenile and adult justice, and institutions of mental and physical health, have the following commonalities:

1. Comprehensive discharge planning begins at the time of admission or entry and is essential to constituent and community health and safety;
2. Discharge planning includes a continuous collaborative interdisciplinary process, including the individual, family, and significant others, ensuring individualized aftercare plans to address specific problems or needs with the goal of community adjustment
3. With the exception of county-level adult corrections and short-term incarcerations, all systems develop a written plan, (aftercare, reentry, transitional living) identifying an agency or person(s) responsible to support the individual in making a successful transition.

## **Discussion**

N/A

## **AP-75 Barriers to affordable housing – 91.220(j)**

### **Introduction:**

Affordable housing is crucial to a growing community. Along with employment and basic education, the overall health and well-being of a community improve when they have stable, quality housing.

**Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The City of Lincoln will implement its fair housing goals and activities that were developed as part of the Analysis of Impediment to Fair Housing. This plan identified seven impediments/barriers and 500+ actions to reduce those impediments. A matrix of all the impediments and actions can be found at [lincoln.ne.gov](http://lincoln.ne.gov) keyword: urban.

The Affordable Housing Coordinated Action Plan reviewed existing barriers such as zoning regulations that may impact affordable housing. Reducing setbacks, parking requirements and allowing construction on small lots are strategies included in the Plan. City staff are currently working on a package of zoning code amendments to address these barriers with a goal to be before Planning Commission and City Council for approval in late FY 20 and early FY 21 after a public engagement process is complete.

The City offers an impact fee exemption to low-income, owner-occupied homebuyers. This popular and successful program has been in existence for several years. The funding source is the City's General Fund. The purpose of the incentive is to provide homebuyers with additional funds for down payment or payment of fees associated with originating their mortgage, rather than using those funds for impact fees.

The City's Development Services Center (DSC) is a centralized location with the capacity to efficiently meet all the development services needs for builders, developers and property owners. This centrally located function includes staff from five departments including Urban Development. Today Accela automation and public-facing access further increases efficiencies and transparency. This automation allows for easier housing analysis through a publicly accessible web portal. Internally we often use housing code violations, building permits, apartment licensing to name a few. Future iterations of this platform will internally convert application data from several departments into a geospatial format,

which can easily be shared through the city's open data portal <http://opendata.lincoln.ne.gov/> .

In the Analysis of Impediments to Fair Housing study, we recognized the need for subsets of the community for better credit scores. We saw numerous comments about how community members were denied loans, denied better jobs and required to pay higher interest rates. The Cobalt Credit Union is a low-income designee credit union that offers credit-building assistance, credit education and low-interest payday lending at 28% annually. Other market payday lenders offer similar services but at 460% annually.

In 2020 the local radio show “Our Street” completed a 12 part series on evictions and housing. They identified seven supportive changes to improve access to quality housing with one of those being the needs for more tenant and landlord education. The full series can be found at [www.kzum.org/ourstreet](http://www.kzum.org/ourstreet).

Lastly, the City will continue to engage community groups, such as NeighborWorks®Lincoln, South of Downtown Community Development Organization, Collective Impact Lincoln, Renters Together, and other coalitions concerning this topic throughout the plan period. Efforts begun in 2020 to implement strategies identified in the Affordable Housing Coordinated Action Plan will be on-going.

## **Discussion:**

### **Worst case needs:**

During the last review period completed as part of the FY20 CAPER, worst case housing needs persisted. Renter households with very low incomes—incomes that are no more than 50 percent of the area median income (AMI)—who do not receive government housing assistance and pay more than one-half of their income for rent, or live in severely inadequate conditions (or both) remains relatively flat in terms of total numbers. It is down as a percentage of the whole city. This review examined the trends in worst case needs using the most recent data from the Comprehensive Housing Affordability Strategy (CHAS). Census data, National Low-Income Housing Coalition, and administrative data. We determined 11,266 households as worst-case needs. From 2015 to 2017 the total number of households in this cohort increased by 112. Processed CHAS data says we need 5,865 units of affordable & available housing to supply this additional demand. The city has a goal to build or maintain 5,000 units of affordable housing in the next five years. We are on track to meet this goal.

People experiencing worst case housing needs have been particularly impacted nationally by the COVID-19 pandemic. They are highest priority for receiving rent and utility assistance through the various federal emergency funding initiatives to address COVID impacts. Meeting needs of households earning 50% or less of AMI are addressed through efforts of Lincoln's Continuum of Care.



## **AP-85 Other Actions – 91.220(k)**

### **Introduction:**

Below are responses to other actions for which the grantee is responsible. Topics addressed include obstacles to meeting underserved needs, actions planned to foster and maintain affordable housing, etc.

### **Actions planned to address obstacles to meeting underserved needs**

The largest and most obvious obstacle is funding for programs and staff to address underserved needs. The City of Lincoln will continue to evaluate support from the University of Nebraska Lincoln, community groups, community funders, the private sector, and local coalitions. Further, the City will continue to look for efficiencies in its programming and develop innovative ways to address long-term obstacles.

### **Actions planned to foster and maintain affordable housing**

Strategies identified in the Affordable Housing Coordinated Action Plan will be implemented by the City and its partners. As part of the process, the City will continue community conversations about affordable housing and will continue to engage community groups and coalitions throughout the plan period. Interdepartmental meetings within the City of Lincoln are ongoing to address the need for more affordable housing and removal of additional barriers identified through this process.

The City of Lincoln will implement its fair housing goals and activities that were developed as part of the Analysis of Impediment to Fair Housing. A matrix of all the goals and activities can be found at [lincoln.ne.gov](http://lincoln.ne.gov) keyword: urban, several of which will impact affordable housing.

Existing affordable housing is located primarily in the low- to moderate-income (LMI) area. The majority of Urban Development housing rehabilitation funds are allotted in the same area. Other programs offer financial incentives for owning within the LMI area. The First Home Program administered by NeighborWorks®Lincoln, offers partial forgiveness on down payment assistance if a buyer purchases a home in the NRSA area.

Urban Development maintains a philosophy of economic integration, which does not limit low-income households to low-income neighborhoods. Accordingly, other Urban Development programs are available citywide.

Urban Development has, and will continue, assisting low- and moderate-income buyers in obtaining housing outside of the LMI area by partnering with Habitat for Humanity and the Lincoln Housing Authority. Large families and households with a special need benefit greatly from the custom features possible through new construction.

Lastly, Urban Development utilized a new state program and delineated areas as extremely blighted. In these areas, under select conditions, a homeowner can receive a one time Nebraska State Tax Credit of \$5,000 if they

purchase a home in these areas.

### **Actions planned to reduce lead-based paint hazards**

Urban Development's Rehabilitation Specialists are trained and certified as Risk Assessors for the housing rehabilitation programs. NeighborWorks®Lincoln also has a certified Risk Assessor for the inspection work involved in the homebuyer program. Urban Development has also brought in HUD certified instructors to train and certify local contractors. The Lead-based Paint Hazard Reduction Program is designed to offset additional costs to the homebuyer due to the implementation of the final rule on lead-based paint issued by HUD. The homeowner receives a grant, funded by CDBG, for the portion of the rehabilitation project that is lead-related, such as the additional cost of safe-work practices, hazard reduction, cleanup, clearance, and items required by the contractor to meet the new rules. The Housing Rehabilitation staff conducts a lead evaluation on every rehabilitation project and provides technical assistance to other agencies on lead issues.

In addition, Urban Development has received a Lead Hazard Control and Healthy Homes Grant and will be implementing a three year program in partnership with the Lincoln Lancaster County Health Department. The program will target households in homes built prior to 1978 testing positive for lead based paint, having children under the age of 6 and that income qualify.

### **Actions planned to reduce the number of poverty-level families**

Reducing the number of families living at the poverty level can only be accomplished with a community-wide effort: HUD programs cannot do it all.

The work of social service providers in efforts to achieve this goal include programs offered by the Community Action Partnership (CAP) of Lancaster and Saunders Counties, a nonprofit agency that has often been a leader in reducing poverty by working with families in moving them towards self-sufficiency. Lincoln's Continuum of Care and other agencies provide case management targeted at special populations such as people with developmental disabilities or illness or people with substance abuse problems. Examples of such agencies are St. Monica's, Fresh Start, Cedars Youth Services, CenterPointe, and Vocational Rehabilitation. The Center for People in Need is also a community leader in working to reduce poverty. Its mission is to provide comprehensive services and opportunities to support low-income, high needs families and individuals as they strive to lift themselves out of poverty and achieve economic self-sufficiency.

Prosper Lincoln is an initiative to obtain input and ideas about addressing the Vital Signs findings. Community input resulted in workgroups for three community agenda items: Early Childhood, Employment Skills, and Innovation & Entrepreneurship which has now grown to five focus areas: Early Childhood, Innovative Workforce, Affordable Housing, Strong neighborhoods, and Civic Investment. Efforts in these focus areas represent significant private sector involvement in addressing poverty in Lincoln.

Providing affordable housing is a primary goal for reducing poverty. In keeping with the goals, programs, and



policies outlined in this Strategic Plan, Urban Development works and coordinates with the agencies listed below and others in producing and preserving affordable housing stock:

- NeighborWorks®Lincoln through the Homebuyer Training Program, Troubled Property Program, and the First Home Program which assists with down payment assistance
- Habitat for Humanity purchasing lots to build new affordable housing.
- The Lincoln Housing Authority, which administers the Security Deposit Program.
- The League of Human Dignity, which operates the Barrier Removal Program.
- Affordable Housing Initiative builds new affordable housing units assisted with HOME and completes housing rehab projects.
- Nebraska Housing Resource building new affordable housing.
- South of Downtown Community Development Organization identifies issues and strategies to address affordability, particularly for renters. SDCDO is also developing Community Land Trust Projects.
- Renters Together are currently identifying issues and strategies to address affordability, particularly for renters, and improving the quality of rental housing.
- Collective Impact Lincoln a partner in identifying and addressing quality affordable housing issues and works to empower residents of the city.
- Nebraska Investment Finance Authority (NIFA) administers the Low-Income Housing Tax Credit program. Staff is working with NIFA and local developers to increase the supply of housing for low-income households.

Good paying jobs are also a priority goal for reducing poverty. The Lincoln Workforce Development Board (LWDB) oversees the implementation and operation of the Lincoln Area Workforce System and the American Job Center that offers expanded services to job seekers and area businesses. We will inform our clients of Cobalt Federal Credit Union, which is a low-income designee credit union that offers credit-building assistance, credit education, and low-interest payday lending at 28% annually.

### **Actions planned to develop institutional structure**

The City of Lincoln has a well-established institutional structure. Urban Development continues to participate in a number of initiatives and activities to strengthen this structure and to enhance coordination. Activities include the following:

- Working with community groups and coalitions on affordable housing to implement strategies in the Lincoln Affordable Housing Coordinated Action Plan.
- Development of the Affordable Housing Consortium will be a primary partner in all aspects of affordable housing coordination and institutional structure.
- Partnering with the Lincoln Community Foundation on efforts in South of Downtown, Prosper Lincoln, and the Lead Hazard Control Grant. A new effort is focused on the role of community foundations nationally

on issues of racial equity and inclusion.

- Working with the Lincoln Housing Authority, in partnership with Lincoln Public Schools on affordable housing options.
- Working with the Nebraska Investment Finance Authority (NIFA), Lincoln Public Schools, NeighborWorks®Lincoln and other City departments to support Community Learning Centers. An Urban Development staffer serves on the non-profit CLC Board.
- Working with NeighborWorks®Lincoln on neighborhood issues and homeownership. As requested, Urban Development staff attend the Lincoln Neighborhoods United (LNU) meetings. NeighborWorks®Lincoln created LNU in FY 18 to address policies and issues facing older neighborhoods.
- Working with NeighborWorks®Lincoln, the South of Downtown Community Development Organization, Collective Impact Lincoln and Renters Together on neighborhood issues and housing affordability.
- Working with the Lincoln Community Foundation on Prosper Lincoln. A staff member leads the Affordable Housing focus area.
- Working with the Nebraska Department of Economic Development on creating affordable housing.
- Supporting the League of Human Dignity to assist low-income people with disabilities to remove or modify architectural barriers in their homes.
- Participating in the Problem Resolution Team, which is a group of City staff, Mayor, and City Council representatives that address problem properties.
- A staff member is an active member of the Continuum of Care/Continuum of Care and provides staff assistance and leadership.
- Urban Development staff supports the work of the community health endowment.
- Support for, and working with, Stronger Safer Neighborhoods.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Urban Development staff work closely with housing providers, community groups/coalitions, and social service agencies. Staff regularly work with social service agencies, for example, Habitat for Humanity and the League of Human Dignity, and serve on the boards and committees with the Continuum of Care, Neighborworks Lincoln, the Lincoln Housing Authority, Affordable Housing Initiatives, the Community Learning Center non-profit board, and the Community Health Endowment. Efforts range from participation in monthly member board meetings and other general meetings to regular phone calls, e-mails and texts and communication on an as-needed basis.

Work through Prosper Lincoln is coordinating efforts between several sectors including early childhood education, housing, employment and neighborhoods and works collectively and holistically to address local concerns. The new Affordable Housing Consortium will be a key catalyst in bringing together public and private entities to address affordable housing and social service issues.

Implementation of strategies in The Lincoln Affordable Housing Coordinated Action Plan will also result in increased coordination between public and private housing providers and social service agencies.

**Discussion:**

N/A

## Program Specific Requirements

### AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

The City of Lincoln receives funding from three Federal grant programs, Community Development Block Grant, Home Investment Partnership Program and Emergency Solutions Grant Program. These three grant programs combined will bring \$3,237,034 into Lincoln to support affordable housing, homelessness, and community development. CDBG and HOME program income bring \$1,100,000 in additional funding for a total of \$4,337,034 for the fourth year of the Strategic Plan. Resources contributed by the State of Nebraska through the Homeless Shelter Assistance Trust Fund are not included and total approximately \$340,000 per year.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

**HOME Investment Partnership Program (HOME)**  
**Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The City of Lincoln does not use other forms of investment beyond those identified in Section 92.205.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Lincoln reduces the amount of direct HOME subsidy received by the homebuyer on a pro-rata basis for the time the homebuyer has owned and occupied the housing, measured against the required affordability period. The resulting ratio is used to determine how much of the direct HOME subsidy the City will recapture. The prorated amount is calculated annually on each anniversary of the signing of the promissory note. The prorated amount recaptured by the City will not exceed what is available from net proceeds.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

All properties acquired with HOME funds are rehabilitated or redeveloped. The buyer must complete homebuyer training and use the First Home Program for down payment assistance. The buyer will follow the guidelines for recapture as described above for homebuyer activities.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The City of Lincoln does not use HOME funds to refinance existing debt secured by multifamily housing.

**Emergency Solutions Grant (ESG)**  
**Reference 91.220(l)(4)**

1. Include written standards for providing ESG assistance (may include as attachment)

ESG standards can be found at the City of Lincoln website: <http://lincoln.ne.gov> and searching the keyword "homeless."

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Lincoln CoC fully implemented the All Doors Lead Home (ADLH) Coordinated Entry (CE) System on January 15th 2018, meeting the HUD implementation deadline, and complying with Coordinated Entry requirements established in 24 CFR 578.7(a)(8), 24 CFR 576.400(d) (e), and Notice CPD-17-01. The Lincoln ALDH system has met all required elements of CE, 27 of 39 recommended and 13 of 17 optional elements.

ALDH is a “no wrong door” CE system using the Homeless Management Information System (HMIS) data as the backbone for community-wide prioritization and placement. There are multiple public doors (communicated and advertised agency/entry points) identified as entry points to the system with additional non-public doors (not advertised as entry points, for example, victim service provider programs), that provide initial assessment using a common screening tool, a common referral process, and the development of by name lists stored in the HMIS. This process allows a standardized prioritization based upon multiple elements including chronicity, length of time homeless, vulnerability, and a standard process for housing programs to identify and house the homeless most in need. The by name list is reviewed at weekly CE meetings and includes transition-age youth and U.S Military Veterans.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The City of Lincoln administers a Request for Proposals to allocate funds to eligible private nonprofit organizations in the community. The City notifies agencies of the availability of the RFP thru Lincoln’s CoC network (via the CoC mailing list, at CoC meetings and sub-committee meetings, on the CoC’s website) and by posting on the City of Lincoln’s website. A review committee comprised of homeless stakeholders, representatives from state and local government, business associations, and other social service providers review and rank each application based on a standardized scoring system, which is pegged to ESG standards that have been developed by the CoC. Allocations are determined by scoring and ultimately approved by the CoC Executive Committee. The CoC has policies and procedures in place to ensure no conflict of interest issues are at stake for reviewers, as well as policy for addressing concerns from the applicant’s post-award notice.

ESG funds are administered according to the Emergency Solutions Federal Regulations, effective January 4, 2012. Regarding sub-awards and ESG allocation to nonprofit and faith-based organizations, the City of Lincoln will follow requirements in Federal Regulations, in particular, ESG regulations subpart B, C, and E.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

The city of Lincoln will have a minimum of one homeless or formerly homeless individual on the ESG review committee to provide input and regarding policies and funding decisions.

5. Describe performance standards for evaluating ESG.

ESG performance standards can be found at the City of Lincoln website: <http://lincoln.ne.gov> and searching the keyword "homeless".

**6. Discussion**

N/A

